IN THE UNITED STATES DISTRICT COURT FOR THE MIDDLE DISTRICT OF TENNESSEE, NASHVILLE DIVISION

JOHN DOE #1,	
Plaintiff,	

vs.

WILLIAM B. LEE, Governor of the State of Tennessee, and DAVID B. RAUSCH, Director of the Tennessee Bureau of Investigation, in their official capacities,

Case No.

Defendants.

COMPLAINT FOR DECLARATORY AND INJUNCTIVE RELIEF

Plaintiff John Doe #1 ("Plaintiff") hereby complains against Defendants William B. Lee and David B. Rausch as follows:

INTRODUCTION

- 1. Article I, section 10, clause 1 of the United States Constitution (the "Ex Post Facto Clause") provides in relevant part: "No State shall…pass any…ex post facto Law[.]" The Ex Post Facto Clause prohibits laws that impose retroactive punishment. A law imposes punishment if it is punitive in intent or punitive in effect.
- 2. Plaintiff is a Tennessee resident who must comply with the Tennessee Sexual Offender and Violent Sexual Offender Registration, Verification, and Tracking Act of 2004 for the rest of his life. *See* Tenn. Code Ann. §§ 40-39-201–40-39-218 (West 2021) ("SORA").
- 3. Plaintiff was convicted of committing a sex offense that occurred before SORA took effect in 2004 and before Tennessee's first sex offender registry law took effect in 1995.
- 4. SORA imposes onerous restrictions on Plaintiff that burden his liberty in every aspect of his life. Plaintiff must report in person every calendar quarter and must report on 48 hours'

notice for certain other reasons. Pursuant to SORA, the state of Tennessee publicly and falsely identifies Plaintiff as "violent." Plaintiff may not live, work, stand, "sit idly," or remain in vast areas of the state of Tennessee, especially within its cities and towns. Plaintiff cannot attend his children's school functions and sporting events. Plaintiff must comply with these restrictions and obligations for the rest of his life. Any failure to comply is a felony punishable by a mandatory minimum prison term.

- 5. Individually and in combination, SORA's requirements and limitations are punitive in effect and therefore constitute an unconstitutional *ex post facto* law as applied to Plaintiff.
- 6. Plaintiff seeks declaratory and injunctive relief barring SORA's application to Plaintiff.

JURISDICTION AND VENUE

- 7. This Court has jurisdiction under 28 U.S.C. § 1331 and § 1343 (West 2021) because Plaintiff seeks redress pursuant to 42 U.S.C. § 1983 (West 2021) for the violation of his rights under the United States Constitution.
- 8. Plaintiff's claims for declaratory and injunctive relief are authorized by 28 U.S.C. §§ 2201–2202 (West 2021), by Fed. R. Civ. P. 57 and 65 (West 2021), and by the legal and equitable powers of this Court.
- 9. Venue is proper in the Middle District of Tennessee pursuant to 28 U.S.C. § 1391(b) (West 2021).

PARTIES

Plaintiff

10. Plaintiff is an individual who resides in the Middle District of Tennessee and is required to comply with SORA.

Defendant Lee

11. Defendant William B. Lee is the Governor of the State of Tennessee and resides in the

Middle District of Tennessee. He is sued in his official capacity.

12. Pursuant to Article III, section 1 of the Tennessee Constitution, the supreme executive

power of the state is vested in the governor. The Tennessee Constitution further provides that the

governor shall take care that applicable federal and state laws are faithfully executed. Tenn.

Const., art. III, § 10 (West 2021). The governor is ultimately responsible for the enforcement of

the laws of this state, including SORA, and for supervision of all state departments, including the

Tennessee Bureau of Investigation (the "TBI"), which maintains the sex offender registry created

by SORA.

13. Governor Lee is an appropriate defendant in a case challenging the constitutionality

of SORA.

Defendant Rausch

14. Defendant David B. Rausch is the Director of the TBI and resides in the Middle Dis-

trict of Tennessee. He is sued in his official capacity.

15. SORA requires the TBI to maintain Tennessee's sex offender registry. Tenn. Code

Ann. § 40-39-204(a) & (d), § 40-39-206(a) (West 2021). The TBI's responsibilities include en-

forcing SORA, maintaining the state's database of sex offenders, maintaining an Internet-

accessible public sex offender registry, registering offenders (along with other law enforcement

agencies), developing registration forms, providing statutorily-required notices to registrants,

collecting registration fees, and coordinating with national law enforcement and the national sex

offender registry. See Tenn. Code Ann. § 40-39-203(i), § 40-39-204(a) & (d), § 40-39-205(a) &

(f), § 40-39-206 (West 2021).

16. The director of the TBI is an appropriate defendant in a case challenging the constitutionality of SORA.

FACTS

A. Tennessee's Sex Offender Registry Law

- 17. Tennessee's first sex offender registry law took effect January 1, 1995. 1994 Tenn. Pub. Laws, ch. 976, § 11 (West).
- 18. After multiple amendments, the original sex offender registry law was ultimately replaced by SORA, effective August 1, 2004. 2004 Tenn. Pub. Acts, ch. 921, § 6 (West).

B. Plaintiff's Offense and Conviction

- 19. In 1994, Plaintiff and his girlfriend had sex after drinking heavily. Both were adults.
- 20. His girlfriend's family was devoutly religious and disapproved of extramarital sex. When she told her father what had happened, he complained to the police, who took out warrants for Plaintiff's arrest.
- 21. Plaintiff was out of state at the time. When he learned about the warrants, he returned and surrendered to the police.
- 22. Plaintiff believed he had a valid defense to the charges, but he was in jail, his father was gravely ill, and he desperately needed to get out of jail so that he could return home to take care of his father.
- 23. Thus, in 1996, Plaintiff pled guilty to second degree sexual assault and was sentenced to time served and five years' probation. He was permitted to complete his probation out of state, so that he could return to his father's home. He did not violate his probation and completed his sentence in 2001.

24. Since completing his sentence, Plaintiff has led a productive, law-abiding life. Plaintiff has not been convicted of another crime, is married, and has children, and owns and operates a successful car detailing business.

C. Reporting Obligations

- 25. Plaintiff moved to Tennessee in 2007 but did not know he was required to register as a sex offender under SORA until police officers notified him in 2013.
- 26. SORA classifies offenders as "sexual offenders," "violent sexual offenders," and "violent juvenile sexual offenders." Tenn. Code Ann. § 40-39-202(9) (West 2021). An offender's classification determines the length of time that a person must register and the frequency of reporting. *See id.* §§ 40-39-204, 40-39-207(g) (West 2021).
- 27. "Sexual offenders" must register and comply with all obligations imposed by SORA for at least ten years, while "violent sexual offenders" must register and comply for life. *See* Tenn. Code Ann. § 40-39-207(a) & (g) (West 2021).
- 28. An offender's classification is based solely on the offense of conviction. Tenn. Code Ann. § 40-39-202(19), (20), (30) & (31) (West 2021).
- 29. An offender's classification is not based on, and does not correspond to, an individualized assessment of the offender's actual risk of re-offending or the danger the offender poses to the public.
- 30. SORA defines Plaintiff's sex offense as a "violent sexual offense." Tenn. Code Ann. § 40-39-202(31) (West 2021). Plaintiff is therefore required to register and report as a "violent sexual offender" for life, Tenn. Code Ann. § 40-39-207(g)(2)(B) (West 2021).
- 31. Even upon the clearest proof that Plaintiff is not dangerous, there is no mechanism under SORA that would allow Plaintiff to have his registration obligations eliminated or reduced.

- 32. As a "violent sexual offender," Plaintiff must report in person every March, June, September, and December, Tenn. Code Ann. § 40-39-204(b)(1) (West 2021), and must provide the following information:
 - (a) Plaintiff's complete name and all aliases;
 - (b) Plaintiff's date and place of birth;
 - (c) Plaintiff's social security number;
 - (d) A photocopy of Plaintiff's driver license;
 - (e) Sexual offenses or violent sexual offenses for which Plaintiff has been convicted, the date of the offenses, and the county and state of each conviction;
 - (f) Name of any of Plaintiff's current employers and length of employment, including physical addresses and phone numbers;
 - (g) Plaintiff's current physical address and length of residence at that address, including any primary or secondary residences;
 - (h) Plaintiff's mailing address, if different from Plaintiff's physical address;
 - (i) Any vehicle, mobile home, trailer, or manufactured home used or owned by Plaintiff, including descriptions, vehicle information numbers, and license tag numbers;
 - (j) Any vessel, live-aboard vessel, or houseboat used by Plaintiff, including the name of the vessel, description, and all identifying numbers;
 - (k) Name and address of each institution of higher education in this state where Plaintiff is employed or practices a vocation or is a student;
 - (l) Plaintiff's race and gender;
 - (m) Name, address, and phone number of Plaintiff's closest living relative;

- (n) Whether victims in the underlying offenses were minors or adults, the number of victims, and the correct age of the victim or victims and of Plaintiff at the time of the offense or offenses, if the ages are known;
- (o) Verification by the TBI or Plaintiff that the TBI has received Plaintiff's DNA sample;
- (p) A complete listing of Plaintiff's electronic mail address information, including usernames, any social media accounts Plaintiff uses or intends to use, instant message accounts, other Internet communication platforms or devices, and Plaintiff's username, screen name, or other method by which Plaintiff accesses these accounts or web sites;
- (q) Whether any minors reside in Plaintiff's primary or secondary residences;
- (r) Any other registration, verification, and tracking information, including fingerprints and a current photograph of Plaintiff, his vehicles, and his vessels, required by TBI rules;
- (s) Copy of Plaintiff's passport; and
- (t) Professional licensing information that authorizes Plaintiff to engage in an occupation or carry out a trade or business.

Tenn. Code Ann. § 40-39-203(i) (West 2021).

- 33. SORA requires Plaintiff to provide a "current" photograph, Tenn. Code Ann. § 40-39-203(i)(19) (West 2021), which means if Plaintiff's appearance changes, he must update the photograph within 48 hours. *Id.* § 40-39-203(a)(4).
- 34. In addition to reporting in person at regular intervals, Plaintiff must report in person within 48 hours if any of the information above changes. Tenn. Code Ann. § 40-39-203(a)(4)

(West 2021). For example, Plaintiff must report in person within 48 hours if he changes his ad-

dress, job, or e-mail address, opens a Facebook account, buys or begins using a vehicle, or stops

using a vehicle.

35. There are no "good cause" exceptions to the reporting requirements or to the 48-hour

notification requirements. Regardless of illness, injury, transportation problems, or other emer-

gencies, Plaintiff must report in person within 48 hours or face criminal charges.

D. Family Relationships

36. SORA severely burdens Plaintiff's family relationships in multiple ways.

37. If Plaintiff's own child is at any school, child care facility, public park, playground,

recreation center or public athletic field, Plaintiff cannot enter the premises except to attend a

"conference" with "officials," and only after receiving written permission or a request from the

school's principal or facility's administrator, or to drop off or pick up the child at school, and on-

ly after notifying the school's principal or administrator that he is a registered sex offender. Tenn.

Code Ann. § 40-39-211(d)(1) & (2) (West 2021).

38. Thus, Plaintiff cannot attend his children's school functions and school sporting

events.

39. When Plaintiff learned his young child had been injured at school, he rushed to the

school to see his child. School personnel called law enforcement because Plaintiff is a registered

sex offender. Plaintiff was humiliated and risked arrest for coming to school to see his injured

child.

40. Plaintiff cannot "[b]e upon or remain on the premises of any building or grounds of

any public school, private or parochial school, licensed day care center, other childcare facility,

public park, playground, recreation center or public athletic field available for use by the general

public in this state when the offender has reason to believe children under eighteen (18) years of

age are present." Tenn. Code Ann. § 40-39-211(d)(A) (West 2021). Thus, Plaintiff cannot go to

parks and playgrounds with his minor children or attend their non-school sporting events.

41. Plaintiff does not allow his minor children to invite their friends to his home because

he cannot "be alone with a minor or minors in a private area" except under limited and vaguely

defined circumstances. See Tenn. Code Ann. § 40-39-211(k) (West 2021).

42. Plaintiff's SORA registration causes ostracism and humiliation for his entire family.

43. A neighbor who learned of Plaintiff's registration informed the rest of Plaintiff's

neighbors. Some responded by forbidding their children to play with Plaintiff's children, others

by making their children come indoors anytime Plaintiff went outdoors.

44. Law enforcement officers further humiliate Plaintiff and his family by coming to his

house unannounced for "spot checks," usually in the holiday season.

E. Housing

45. SORA severely burdens Plaintiff's access to housing. SORA bars Plaintiff from "re-

siding" within 1,000 feet of any "public school, private or parochial school, licensed day care

center, other childcare facility, public park, playground, recreation center or public athletic field

available for use by the general public," making a substantial amount of housing unavailable as a

matter of law. Tenn. Code Ann. § 40-39-211(a)(1) (West 2021).

46. To give his family relief from his neighbors' ostracism, Plaintiff attempted to buy a

house in a different neighborhood. After paying the earnest money, however, the law enforce-

ment agency to which he reported told him he could not live there because there was an in-home

daycare two doors down. Plaintiff lost the house and his earnest money.

F. Employment

47. SORA bars Plaintiff from working within 1,000 feet of any "public school, private or parochial school, licensed day care center, other childcare facility, public park, playground, recreation center or public athletic field available for use by the general public," making a substantial number of employments unavailable as a matter of law. Tenn. Code Ann. § 40-39-211(a)(1) (West 2021).

48. The ostracism Plaintiff suffers as a result of SORA registration also affects his employment. Plaintiff's car detailing business lost multiple long-standing customers as a result of his registration.

49. Plaintiff's business has grown and Plaintiff would like to move to a larger location but his options are severely limited due to SORA's prohibitions on where he can work.

G. Educational Opportunities

50. SORA makes it more difficult for Plaintiff to get an education. Plaintiff's sex offender registration must include the name and address of each institution of higher education where Plaintiff is a student, Tenn. Code Ann. § 40-39-203(i)(12) (West 2021), and the TBI must provide Plaintiff's registration information to any school in which Plaintiff becomes a student, *id.* § 40-39-214(a)(2). This means Plaintiff is automatically stigmatized if he seeks an education.

H. Travel

51. Plaintiff's status as a registrant has severely restricted his ability to travel. Plaintiff must provide at least twenty-one days' advance notice before traveling out of the country. Tenn. Code Ann. § 40-39-204(h) (West 2021). SORA allows overseas travel on twenty-four hours' notice in just two cases: (a) registrants who travel out of the country frequently "for work or other legitimate purpose" and who have "the written approval of the designated law enforcement

agency"; and (b) registrants who travel overseas for "emergency situations." *Id*. Since the law does not define what constitutes an "emergency," whether he can leave the country on less than twenty-one days' notice is subject to the arbitrary determination of law enforcement officials.

52. In addition, Plaintiff must plan his travel so that he is able to register in person quarterly, as required by SORA. Tenn. Code Ann. § 40-39-204(b) (West 2021).

53. The "International Megan's Law to Prevent Child Exploitation and Other Sexual Crimes Through Advanced Notification of Traveling Sex Offenders," Pub. Law No. 114–119, 130 Sta. 15 (West), generally authorizes the federal government to give "advance notice" to a foreign country when a registered sex offender is traveling to that country, *id.* § 4(e)(3), and makes it a federal crime for a registered sex offender to fail to report information on intended international travel, *id.* § 6(a). The law also requires that passports issued to persons registered as sex offenders have a "unique identifier" indicating their status. *Id.* § 8.

54. Plaintiff cannot know whether a country receiving advance notice will prohibit Plaintiff's entry. Thus, the requirement under Tennessee law that Plaintiff register as a sex offender burdens his ability to travel anywhere else in the world and also exposes Plaintiff to extra scrutiny by United States immigration officials when he returns to the country.

I. Speech

55. SORA severely burdens Plaintiff's ability to speak freely. Plaintiff not only must provide law enforcement with all electronic mail addresses, instant message addresses, log-in names, or other identifiers that are assigned to or routinely used by him, Tenn. Code Ann. § 40-39-203(i)(17) (West 2021), but must also report within three days whenever he establishes any electronic mail address, instant message address, or other designation used in Internet communications or postings, *id.* § 40-39-203(a)(7).

56. SORA expressly authorizes monitoring offenders' internet use:

Registry information regarding all registered offender's electronic mail address information, any instant message, chat or other Internet communication name or identity information may be electronically transmitted by the TBI to a business or organization that offers electronic communication or remote computing services for the purpose of prescreening users or for comparison with information held by the requesting business or organization. In order to obtain the information from the TBI, the requesting business or organization that offers electronic communication or remote computing services shall agree to notify the TBI forthwith when a comparison indicates that any such registered sex offender's electronic mail address information, any instant message, chat or other Internet communication name or identity information is being used on their system. The requesting business or organization shall also agree that the information will not be further disseminated.

Tenn. Code Ann. § 40-39-203(m) (West 2021) (emphasis added).

57. Under SORA, Plaintiff cannot engage in anonymous political speech on the Internet because Plaintiff must report the e-mail address or other username he uses on any site such as Change.org or Whitehouse.gov. The United States Supreme Court has held that anonymous political speech exemplifies the purpose of the First Amendment:

Under our Constitution, anonymous pamphleteering is not a pernicious, fraudulent practice, but an honorable tradition of advocacy and of dissent. Anonymity is a shield from the tyranny of the majority. *See generally* J. Mill, *On Liberty and Considerations on Representative Government* 1, 3–4 (R. McCallum ed. 1947). It thus exemplifies the purpose behind the Bill of Rights, and of the First Amendment in particular: to protect unpopular individuals from retaliation—and their ideas from suppression—at the hand of an intolerant society.

McIntyre v. Ohio Elections Comm'n, 514 U.S. 334, 357 (1995). The anonymous online petitioner, blogger, and commenter is the modern version of the anonymous pamphleteer. SORA deprives Plaintiff of his constitutional right to engage in such protected speech.

J. False Information & Stigmatization

58. The sex offender registry stigmatizes Plaintiff and exposes Plaintiff to public hostility by publicly and falsely labeling him as "violent" based solely on the statutory classification of his offense as a "violent sex offense."

59. The public registry website not only generates hostility toward Plaintiff, it enables

anyone hostile toward Plaintiff because of his registry status to find him by posting extensive

personal information about Plaintiff, including his residential address, employer address, date of

birth, school information, vehicle information, physical description, and photograph. Tenn. Code

Ann. § 40-39-203(i) (West 2021). As a result, Plaintiff is exposed to a substantial risk of ostra-

cism, harassment, and violence.

60. Because Plaintiff is stigmatized as a "violent" sex offender on the public registry

website, he and his family have been subjected to ostracism and harassment.

K. SORA Compared to Probation

61. SORA's reporting, surveillance, and supervision requirements are similar to, but more

restrictive and onerous than, the reporting, surveillance, and supervision that Plaintiff experi-

enced while serving his sentence on probation.

62. Plaintiff was required to report to his probation officer only periodically for a fixed

term. Under SORA, Plaintiff must report quarterly, and every time he leaves or returns to the

country, and on numerous other occasions, for the rest of his life. While on probation, Plaintiff

reported briefly at scheduled times and could even report some matters to his probation officer

by telephone. As Plaintiff progressed through probation, the probation officer required increas-

ingly less reporting. Under SORA, Plaintiff must report in person. He cannot report at a sched-

uled time. He must go and spend hours waiting in line at his local law enforcement agency's sex

offender registry office.

63. If Plaintiff had been accused of violating his probation terms, the maximum sanction

would have been to serve his sentence. Under SORA, Plaintiff faces arrest and prosecution on a

felony charge for each alleged violation of the law.

64. The fundamental difference between the reporting, surveillance, and supervision re-

quirements of probation and those of SORA is that probation is based on the premise that con-

victed persons like Plaintiff can be rehabilitated and prepared to be productive members of socie-

ty once they have served their sentence, while the premise of SORA is that Plaintiff is and will

always be a menace to society, regardless how many years Plaintiff lives peaceably, productively,

and without criminal conduct.

65. Under SORA, Plaintiff must report significantly more information than what he was

required to report while he was serving his sentence on probation.

66. SORA's requirement that minor changes be reported in person within 48-hours is a

level of reporting that far exceeds what Plaintiff experienced while he was serving his sentence

on probation.

67. As a result of SORA's immediate reporting requirements, coupled with the quarterly

reporting requirements, Plaintiff must, for the rest of his life, report in person to law enforcement

with a frequency that is greater than his reporting obligations when he was on probation.

68. For Plaintiff, the lifetime surveillance imposed by these reporting requirements is not

only intrusive but burdensome. Plaintiff must report in person. Plaintiff cannot even pay his an-

nual registration fee without appearing in person because the law arbitrarily commands it.

L. Vagueness, Strict Liability, and Impossibility of Compliance

69. The restrictions and obligations of SORA are so vague that Plaintiff is unable to know

whether or not he is in violation of the law and are so extensive and pervasive that Plaintiff is

literally unable to comply with the law.

70. SORA's requirements for reporting personal information are so vague that Plaintiff

does not understand what information must be reported or what changes in information subject

him to the in-person, 48-hours reporting requirement.

71. For example, SORA requires Plaintiff to report a "material change in employment or

vocation status" within 48-hours and defines a "material change in employment or vocation sta-

tus" to include "substantially changing the offender's hours of work at the same employment or

vocation" or "any other change in the offender's employment or vocation that differs from that

which the offender originally registered" if the change remains in effect for five consecutive days

or more. Tenn. Code Ann. § 40-39-203(a)(6) (West 2021). If Plaintiff takes a vacation of more

than five days and does no work, he does not know whether he must report that period. This is

particularly difficult for Plaintiff because he is a self-employed entrepreneur who sets his own

hours.

72. SORA also requires Plaintiff to report any change to any information on his registra-

tion within 48-hours. Tenn. Code Ann. § 40-39-203(a)(4) (West 2021). The information on his

registration includes "any vehicle used or owned by an offender" and a "current photograph" of

that vehicle. Id. § 40-39-203(i)(10) & (19). If Plaintiff borrows a car even once, Plaintiff does not

know whether he must report that use. If Plaintiff's car breaks down so that he cannot use it,

Plaintiff does not know if he has to report that he is no longer using the car. If Plaintiff gets in a

wreck and the car sustains visible damage, Plaintiff does not know whether he must report and

provide an updated photograph of the car. If Plaintiff has to use a rental car while his car is in the

shop, Plaintiff does not know whether he must report that and then report again when he returns

the rental car to the rental company.

73. SORA prohibits Plaintiff from residing or working within 1,000 feet from the proper-

ty line of any public school, private or parochial school, licensed day care center, other child care

facility, public park, playground, recreation center or public athletic field available for use by the

general public, and prohibits Plaintiff from standing, sitting "idly," or remaining within that same

distance of those locations if Plaintiff "has reason to believe" minors are present and does not

have a "reason or relationship involving custody of or responsibility for" a minor or "any other

specific or legitimate reason for being there." Tenn. Code Ann. § 40-39-211(a) & (d) (West

2021). Plaintiff often cannot know if he is standing or sitting "idly" within 1,000 feet of one of

these prohibited areas because the property boundaries are unknown and the distances are impos-

sible to measure without sophisticated equipment.

74. Plaintiff also cannot know whether a law enforcement officer will deem him to have a

"legitimate reason for being there" and is therefore subject to arbitrary arrest.

75. Plaintiff must obtain and maintain a valid driver's license or photo identification and

must "always have the license or identification card" in his possession. Tenn. Code Ann. § 40-

39-213(a) (West 2021). The law does not define "possession." Thus, it is unclear whether Plain-

tiff is in violation of the law in situations where he cannot have his identification on his person,

for example, while swimming, sleeping, or exercising.

76. Plaintiff is concerned that he will inadvertently violate SORA's requirements because

he does not understand what they are.

77. SORA imposes criminal liability despite the impossibility of compliance. SORA im-

poses liability regardless of whether illness, injury, or practical difficulties make compliance im-

possible.

78. Plaintiff fears that, despite his best efforts to understand and comply with the law, and

despite the absence of any intention to violate the law, he will be held criminally liable for any

failure to comply. He knows that he can be punished with prison even if he does not know a par-

ticular act or omission is illegal, because SORA imposes criminal liability solely on the basis that

the defendant "knowingly" commits various innocent acts.

79. Any violation of SORA's requirements is a Class E felony, Tenn. Code Ann. § 40-39-

208(b) (West 2021), which carries a minimum sentence of one year and a maximum sentence of

six years, id. § 40-35-111(a)(5). People convicted of violating SORA's requirements, however,

are subject to mandatory minimum sentences and fines of ninety days and \$350 for the first of-

fense, 180 days and \$600 for the second offense, and one year and \$1,100 for the third or subse-

quent offense. Id. § 40-39-208(b)–(e).

M. Consequences beyond SORA

80. Because Plaintiff must register as a sex offender under SORA, he is also subject to a

vast and labyrinthine array of laws and ordinances imposed on registered sex offenders by the

federal government, other state or tribal governments, and municipalities.

81. Because registration in one state generally triggers registration in another state, the

fact that Plaintiff is subject to SORA means he is also subject to the sex offender registration

laws of other jurisdictions if he travels or moves.

N. Irreparable Harm

82. Plaintiff has and continues to suffer irreparable harm from SORA's enforcement

against him and has no other adequate legal remedy for that harm.

CLAIM FOR RELIEF

COUNT 1

Violation of Ex Post Facto Clause as Applied to Pre-SORA Offenses

- 83. Plaintiff incorporates the preceding paragraphs by reference.
- 84. SORA applies to criminal offenses that occurred before SORA's effective date.
- 85. Individually and in combination, SORA's provisions are punitive in effect on their face.
- 86. SORA therefore violates the Ex Post Facto Clause and is unconstitutional as applied based on criminal offenses that occurred before SORA's effective date.
- 87. Plaintiff is therefore entitled to a judgment: (a) declaring that (i) SORA violates the Ex Post Facto Clause as applied based on criminal offenses that occurred before SORA's effective date and (ii) Plaintiff has no obligation to comply with SORA; (b) preliminarily and permanently enjoining Defendants, their officers, agents, employees, servants, and attorneys, and all persons in active concert or participation with them (i) from applying SORA based on criminal offenses that occurred before SORA's effective date, (ii) from enforcing SORA against Plaintiff, including the continued publication of Plaintiff's information on the sex offender registry ("SOR"), and (iii) to remove Plaintiff's information from the SOR; and (c) awarding Plaintiff's reasonable attorney fees.

COUNT 2

Violation of Ex Post Facto Clause as Applied to Plaintiff

- 88. Plaintiff incorporates the preceding paragraphs by reference.
- 89. SORA applies to criminal offenses that occurred before SORA's effective date.

90. Individually and in combination, SORA's provisions are punitive in effect on their face and/or as applied to Plaintiff.

91. SORA therefore violates the Ex Post Facto Clause and is unconstitutional as applied to Plaintiff.

92. Plaintiff is therefore entitled to a judgment: (a) declaring that (i) SORA violates the Ex Post Facto Clause as applied to Plaintiff and (ii) Plaintiff has no obligation to comply with SORA; (b) preliminarily and permanently enjoining Defendants, their officers, agents, employees, servants, and attorneys, and all persons in active concert or participation with them (i) from enforcing SORA against Plaintiff, including the continued publication of Plaintiff's information on the SOR, and (ii) to remove Plaintiff's information from the SOR; and (c) awarding Plaintiff's reasonable attorney fees.

REQUEST FOR RELIEF

For these reasons, Plaintiff requests the Court to grant judgment against Defendants:

1. On Count 1, (a) declaring that (i) SORA violates the Ex Post Facto Clause as applied based on criminal offenses that occurred before SORA's effective date and (ii) Plaintiff has no obligation to comply with SORA; and (b) preliminarily and permanently enjoining Defendants, their officers, agents, employees, servants, and attorneys, and all persons in active concert or participation with them (i) from applying SORA based on criminal offenses that occurred before SORA's effective date, (ii) from enforcing SORA against Plaintiff, including the continued publication of Plaintiff's information on the SOR, and (iii) to remove Plaintiff's information from the SOR;

2. On Count 2, (a) declaring that (i) SORA violates the Ex Post Facto Clause as applied to Plaintiff and (ii) Plaintiff has no obligation to comply with SORA; (b) preliminarily and per-

manently enjoining Defendants, their officers, agents, employees, servants, and attorneys, and all persons in active concert or participation with them (i) from enforcing SORA against Plaintiff, including the continued publication of Plaintiff's information on the SOR, and (ii) to remove

Plaintiff's information from the SOR;

3. Awarding Plaintiff's costs and reasonable attorney fees pursuant to 42 U.S.C. § 1988(b) following entry of judgment and upon Plaintiffs' motion pursuant to Fed. R. Civ. P.

54(d)(2); and

4. Granting any other necessary or proper relief.

Dated: July 30, 2021.

Respectfully submitted:

/s/ Edward M. Yarbrough

Edward M. Yarbrough (TN BPR # 004097)
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